

## Message Text

PAGE 01 NATO 01351 162044 Z

70

ACTION EUR-25

INFO OCT-01 ADP-00 CIAE-00 DODE-00 PM-09 H-02 INR-09 L-03

NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-14 USIA-12

NEA-10 GAC-01 MBFR-03 SAJ-01 ACDA-19 EB-11 STR-08

OMB-01 COME-00 IO-12 OIC-04 CEA-02 T-03 TRSE-00

CIEP-02 CU-04 RSR-01 /172 W  
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R 161747 Z MAR 73

FM USMISSION NATO

TO SECSTATE WASHDC 9398

INFO ALL NATO CAPITALS 2786

AMEMBASSY HELSINKI

AMEMBASSY MOSCOW

USMISSION EC BRUSSELS

C O N F I D E N T I A L USNATO 1351

E. O. 11652: GDS, 12-31-79

TAGS: PFOR

SUBJECT: CSCE: ZORIN/ FORTHOMME DISCUSSION OF ECONOMIC MANDATE

HELSINKI FOR USDEL MPT

REF: USNATO 1332

SUMMARY. BELGIAN DELEGATION HAS CIRCULATED IN ECONOMIC COMMITTEE TEXT OF REPORT ON MARCH 10 CONVERSATION IN HELSINKI BETWEEN AMBASSADOR FORTHOMME AND SOVIET AMBASSADOR ZORIN ON ECONOMIC MANDATE. ZORIN' S PREDICATABLE ATTACKS ON NATO MANDATE WERE BASED ON ALLOCATIONS THAT IT IGNORED DIFFERENCES BETWEEN TWO ECONOMIC SYSTEMS AND DEALT WITH MATTERS PROPERLY HANDLED BILATERALLY. FORTHOMME DEPLIED ALONG STANDARD LINES. ZORIN MADE INTERESTING REMARK ABOUT SOVIET ATTITUDE TOWARD EC. END SUMMARY.

1. JUDGING FROM BELGIAN REPORT, CONVERSATION OPENED WITH STATEMENTS  
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PAGE 02 NATO 01351 162044 Z

BY EACH AMBASSADOR THAT OTHER' S DRAFT MANDATE WAS UNACCEPTABLE.  
ZORIN THEN TURNED TO DETAILED CRITIQUE OF BELGIAN MANDATE

FOCUSING ON FOLLOWING POINTS:

A) INDUSTRIAL COOPERATION. USSR COULD NOT UNDER ITS LEGISLATION GRANT EQUAL TREATMENT TO ALL FOREIGN ENTERPRISES. THIS WAS A SUBJECT TO BE NEGOTIATED BILATERALLY ON A GOVERNMENT-TO- GOVERNMENT BASIS.

B) PROTECTION OF INVESTMENTS AND TRANSFERABILITY OF FUNDS. THIS FORMULATION WAS TOTALLY UNACCEPTABLE TO SOVIETS IN THAT IT IGNORED BASIC ECONOMIC DIFFERENCES AMONG TWO SOCIAL SYSTEMS AND THE FACT THAT UNDER SOVIET REGULATIONS FOREIGN ENTERPRISES COULD NOT OPERATE INDEPENDENTLY IN USSR.

C) DEVELOPMENT OF EXCHANGES. ZORIN ACKNOWLEDGED THAT BELGIAN PROPOSALS FOR INCREASING CONTACTS AMONG BUSINESSMEN AND THE FLOW OF BUSINESS INFORMATION WERE DESIRABLE GOALS. HOWEVER, HE WAS UNABLE TO SEE HOW THESE SUBJECTS RELATED TO CSCE SINCE THEY PROPERLY FELL WITHIN THE COMPETENCE OF GOVERNMENTS AND WERE DEALT WITH BILATERALLY.

D) NON- DISCRIMINATION. ZORIN PREDICTABLY CAME DOWN HARD ON NEED FOR NON- DISCRIMINATORY TREATMENT. ON SUBJECT OF EC, ZORIN STATED " IT WAS NOT THE INTENTION OF THE USSR TO WEAKEN THE FOUNDATIONS OF THE EC BUT THE USSR DID NOT WISH TO BE PLACED IN A SITUATION MORE UNFAVORABLE THAN OTHER NON- MEMBERS OF THE COMMUNITY. THE APPLICATION OF THESE PRINCIPLES IS A BASIC CONDITION FOR GROWTH OF TRADE." ( COMMENT: THIS FORMULATION SEEMS LESS EXTREME THAN CERTAIN SOVIET STATEMENTS WE HAVE SEEN IN THE PAST WHICH CLAIMED THAT USSR SHOULD BE ACCORDED SAME CONDITIONS EC MEMBERS GIVE EACH OTHER. END COMMENT.)

2. FORTHOMME REPORTEDLY TOLD ZORIN THAT BELGIUM DID NOT DENY IMPORTANCE OF BILATERAL ARRANGEMENTS NOR DID IT SEEK TO CAST DOUBT ON GOVERNMENTAL COMPETENCE IN THIS AREA. WHILE TAKING DIFFERENCES BETWEEN ECONOMIC SYSTEMS INTO ACCOUNT, FORTHOMME SAID BELGIUM SOUGHT TO GO BEYOND EXISTING SITUATION AND RAN THROUGH VARIOUS POINTS MENTIONED IN WESTERN MANDATE. CHANGING COURSE SOMEWHAT, ZORIN OBJECTED THAT GOALS ESTABLISHED IN BELGIAN MANDATE WERE  
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PAGE 03 NATO 01351 162044 Z

OVER AMBITIOUS AND WHILE DESIRABLE WERE PREMATURE UNDER CURRENT CONDITIONS. IN CONCLUSION HE PROPOSED THAT BELGIANS REEXAMINE THEIR MANDATE IN EFFORT PRODUCE MORE ACCEPTABLE TEXT. AT SAME TIME HE ACKNOWLEDGED THAT THE SOVIET DRAFT COULD ALSO BE IMPROVED.  
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